

## **Staff Report**

File Number: DP000989

#### DATE OF MEETING May 2, 2016

AUTHORED BY BRIAN ZUREK, SUBDIVISION PLANNER, ENGINEERING & SUBDIVISION

SUBJECT DEVELOPMENT PERMIT NO. DP989 – 3795 GLEN OAKS DRIVE

#### **OVERVIEW**

#### Purpose of Report

To amend the site plan of an existing approved development permit (DP546) at 3795 Glen Oaks Drive.

#### Recommendation

That Council <u>deny</u> the development permit application DP989 at 3795 Glen Oaks Drive and retain the approved permit DP546.

#### BACKGROUND

The development permit application, DP989 (Attachment A), was received from Gurdeep Minhas on behalf of Satgur Development Inc.

Zoning	R10 – Steep Slope Residential
Location	The subject property is located on the north side of Glen Oaks
	Drive, 3 lots west of Oak Crest Place.
Total Lot Area	1,678.5m <sup>2</sup>
Official Community Plan	Map 1 – Future Land Use Plan - Neighbourhood – Map 3 –
(OCP)	Development Permit Area No. 5 – Steep Slope Development
<b>Relevant Design Guidelines</b>	Steep Slope Development Permit Area Guidelines

Council issued Development Permit No. DP546 on 2008-JUN-09. The permit authorized the construction of a residential subdivision on a steeply sloping site. The first phase of the subdivision was completed in 2012. DP546 approved constructing Glen Oaks Drive to a modified standard road design. The modified standard was a necessary design requirement given the steeply sloping terrain across the property. The resulting road standard narrowed the road width by largely removing on-street vehicle parking. Instead, vehicle parking was accommodated in defined pocket parking areas (Attachment B). The result of the alternate design: an overall reduction of on-street parking by approximately 48%. The approved street design also included extensive areas of boulevard landscaping.

The City also required the original developer to establish the house and driveway locations for each parcel created through subdivision on the steeply sloping site. These design details were required to define and protect the reduced on-street parking and landscaped areas within the

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city road dedication. Development Permit No. DP546 authorized one vehicle driveway to access 3795 Glen Oaks Drive (Attachment C).

#### DISCUSSION

#### **Proposed Development**

#### Existing Site Conditions

The applicant has constructed two single family dwellings at 3795 Glen Oaks Drive (Schedule A). In addition to the existing vehicle access, the applicant is requesting an additional driveway to provide access to the parcel.

Following receipt of the building permits for the above noted dwellings, the applicant applied to the City of Nanaimo to subdivide the subject property into two parcels, with one house on each proposed lot (SUB1138).

#### City Staff and Applicant Discussions

Prior to building permit application (May, 2015) and subdivision application (July, 2015), Staff informed the applicant that the City would not support an additional access to 3795 Glen Oaks Drive (Schedule B). Additionally, the building permits and subdivision preliminary layout acceptance (PLA) issued by Staff, stated that the subject property may be accessed by one driveway only, as per DP546 (Schedule C).

In Staff's opinion, the proposed driveway would detract from the original intent of the Glen Oaks Drive alternate design. The driveway would eliminate one on-street parking space, leaving 16 spaces in the vicinity of the of the subject property, a reduction of approximately 17 on-street parking stalls. Approximately 33 on-street parking stalls would be available along a typical residential street of a similar length. Additionally, the applicant's proposed subdivision may result in increased parking demand by creating two additional units (the combination one dwelling and one secondary suite on each proposed lot).

Additionally, the proposed driveway may impact vehicle safety due to the restricted sight-lines for drivers near the subject property along Glen Oaks Drive (Schedules D & E).

The applicant had opportunity, due to lot configuration and area, to organize the two dwellings to accommodate the single driveway without conflict. Although aware of the single access requirement, the applicant proceeded to construct two new dwellings such that Council's consideration of a development permit amendment is required.

The obstacles outlined by the applicant (Schedule F) result directly from the development plan executed by the applicant developed in full knowledge of the existing access limitations to 3765 Glen Oaks Drive.

The original subdivision developer was deliberate in designing both the lot layout and the road network to ensure that the entire development would function in the long-term without parking limitations. The original subdivision plan, established through DP546, was clear as to location of each driveway and house location.



#### SUMMARY POINTS

- Council approved an existing development permit (DP546) to authorize the construction of a residential subdivision on a steeply sloping site.
- Staff does not support the proposed development permit DP989.
- The obstacles identified by the applicant could have been avoided or mitigated by an alternate site design.
- The applicant's proposal will reduce the available on street parking supply by 52% of a traditional subdivision—while increasing the potential demand (by creating two potential units).
- If the development permit amendment (DP989) is denied, DP546 will remain unchanged.
- If the development permit amendment (DP989) is approved, the DP546 layout plan (Schedule C) will be amended by this application (Attachment A).

#### **ATTACHMENTS**

ATTACHMENT A: Development Permit DP000989 ATTACHMENT B: Aerial Photo – On-Street Parking ATTACHMENT C: Aerial Photo – Subject Property

Submitted by:

D. Mousseau Manager, Engineering & Subdivision

Concurrence by:

D. Lindsay

Director, Community Development





#### DEVELOPMENT PERMIT NO. DP000989 (Amendment to DP000546)

SATGUR DEVELOPMENT INC Name of Owner(s) of Land (Permittee)

#### 3795 GLEN OAKS DRIVE Civic Address

- 1. This development permit is issued subject to compliance with all of the bylaws of the municipality applicable thereto, except as specifically varied or supplemented by this permit.
- 2. This development permit applies to and only to those lands within the municipality described below, and any and all building structures and other developments thereon:

Legal Description:

LOT 15, DISTRICT LOT 56, WELLINGTON DISTRICT, PLAN EPP20312 PID No. 028-883-071

3. The land described herein shall be developed strictly in accordance with the following terms and conditions and provisions of this permit and any plans and specifications hereto which shall form a part thereof.

Schedule A Location Plan

Schedule B Site Plan

Schedule C Approved Subject Property (DP000546)

Schedule D Approved Lot Layout with Contours

Schedule E Sightlines for Proposed Driveway

Schedule F Sightlines, Engineering Drawing

- a) If the applicant does not substantially commence the development permitted by this permit within two years of the date of this permit, the permit shall lapse.
- 4. This permit is not a building permit nor does it constitute approval of any signage. Separate applications must be made for a building permit and sign permit.

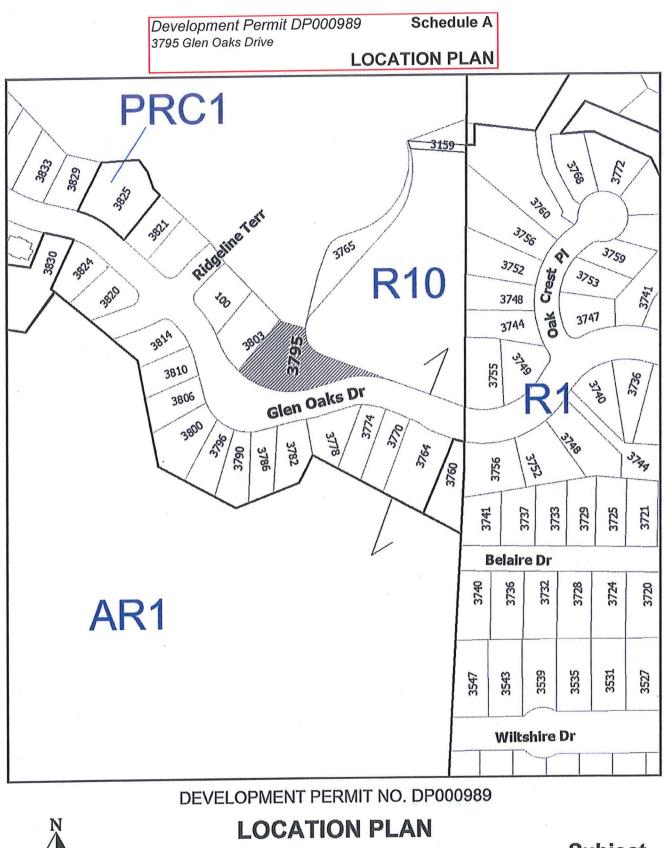
## AUTHORIZING RESOLUTION PASSED BY COUNCIL THE DAY OF , .

Corporate Officer

Date

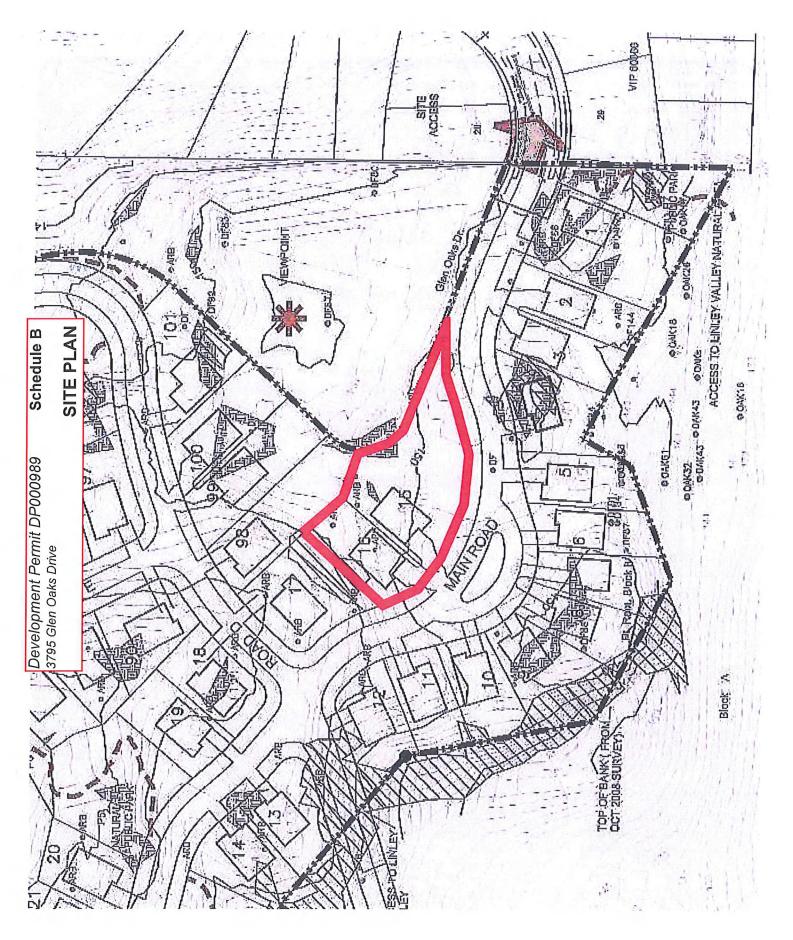
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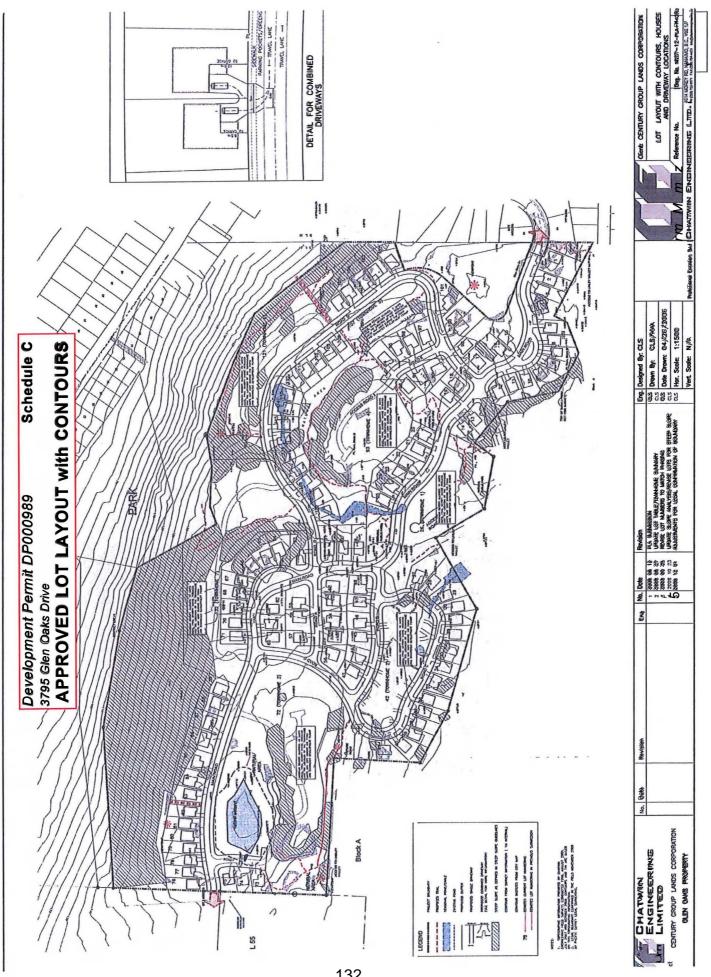
Prospero attachment: DP000989

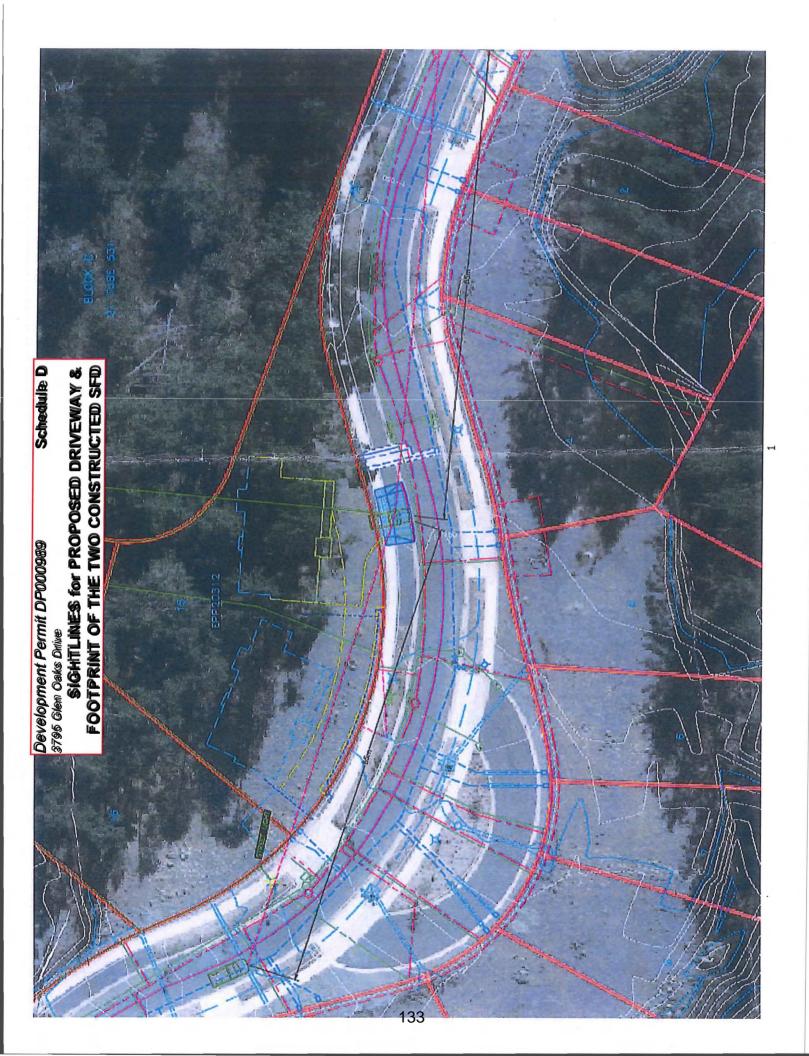


Civic: 3795 Glen Oaks Drive Lot 15, District Lot 56, Wellington District, Plan EPP20312

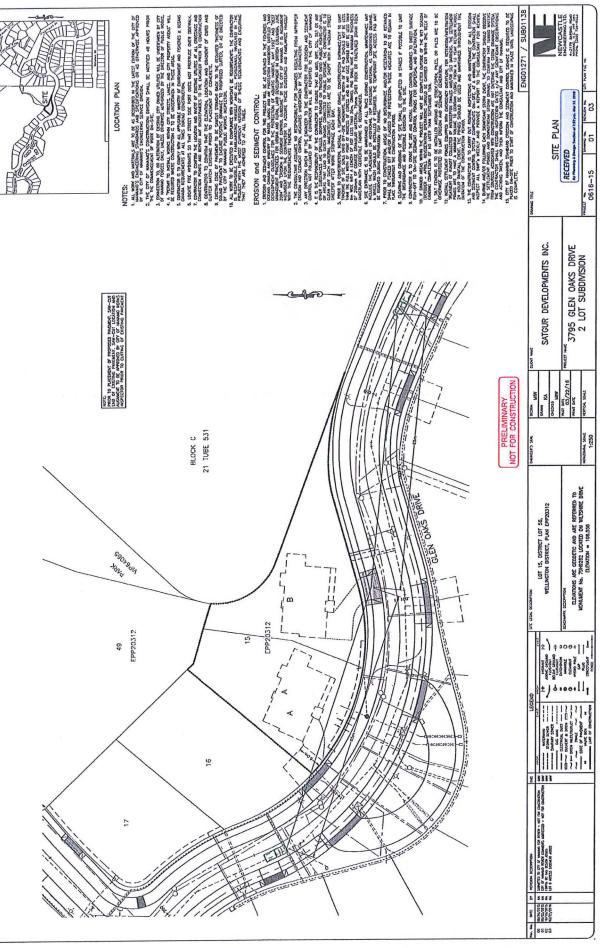








Development Permit DP000989 Schedule E 3795 Glen Oaks Drive SIGHTLINES (Engineering Drawing)



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Schedule F

LETTER OF RATIONALE

April 13 2016

DP 989

City of Nanaimo

411 Dunsmuir St

Nananimo, BC V9R 5J6

Attn: Gary Noble

Development Approval Planner

Dear, Sir

Subject: Development Permit No. 989; (DP) 3795 Glen Oaks Drive

LEGAL Description: LOT 15 Wellington Distract lot 56, Plan EPP 20312, PID 028 883 071.

This letter represents my request for an amendment to DP 989 as follows.

#### **DP Variance Rationale**

I am requesting an amendment to the existing DP to allow access for a newly created lot under subdivision review.

#### Background:

The relaxation of current city standards on road widths within the planned development has prompted the need for a variance for this lot and has created undue hardship. When the city staff supported the original land developer in granting their request for narrow road and parking nodes, future development was not considered. It is unlikely any other subdivision application will take place in this area. The subject lot is over 18,000 sq. ft. and contains all the attributes to allow a further subdivision for one lot. The subject is the only lot in the area capable of further subdivision and in compliance with the guidelines of the city of Nanaimo's bylaw regulations.

It is important to note that the Cities Engineering Design Standards state that "properties with greater than 25m of frontage are permitted a second access or driveway location". This lot contains 99.81m of road frontage. We propose the new access point to the property crosses the existing mountable curb which already exist along the frontage. Notwithstanding we engaged a Civil Engineer who completed a sight line visibility study which supports the proposed new driveway location.

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Currently, the City is not prepared to authorize the second set of services nor is the Approving Officer prepared to approve the subdivision. This has created an urgency for securing a resolution on this matter. City staff have proposed a common access over the two lots in question which would gain access at the common let down which is also proposed to be shared with existing lot 16. This is a flawed plan and creates and is creating obstacles that do not lend themselves to a viable design These are:

1. The car headlights are shinning down against upcoming vehicles.

2. The common let down if blocked by guests or other traffic / vehicles, then further compounding such issues.

3. Creates legal issues becoming problematic for the city and between neighbors.

4. Limits the resident(s) enjoyment of their front yard(s)

5. Limits the landscape opportunities much needed for both lots

If this application is denied it would be the only lot with this awkward shared access.

Given approval of the revised access to its new location, it will then continue to be in character with the intent of the initial plans of this development.

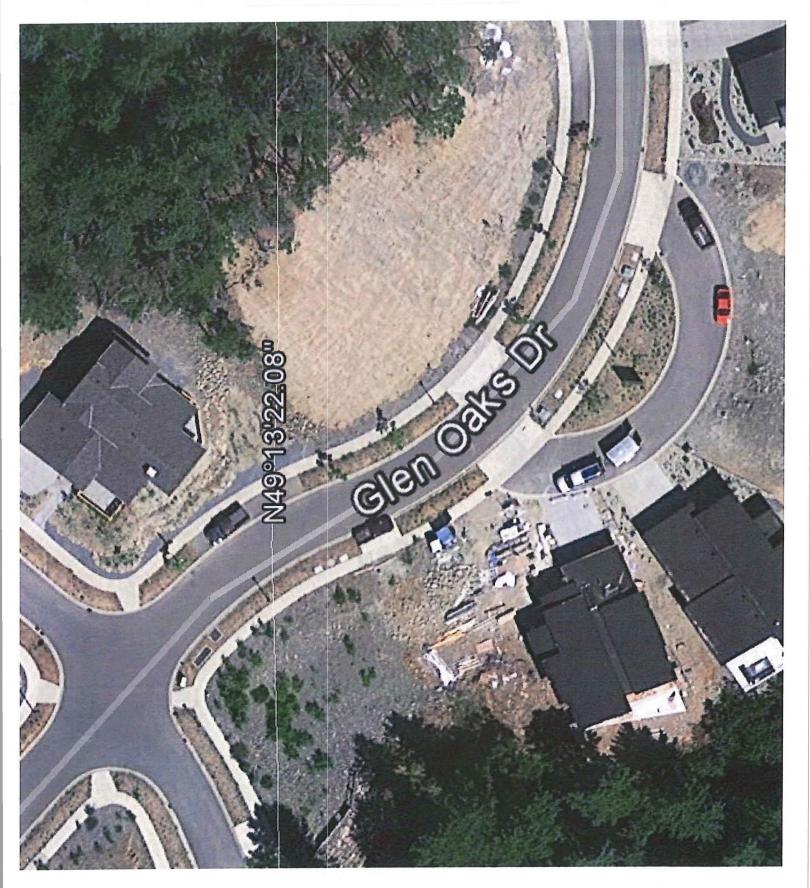
Thank you for your consideration of this application

**Respectfully Submitted** 

Gur Minhas, MBA

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# ATTACHMENT B







### **DEVELOPMENT PERMIT NO. DP000989**

